



AGENDA

SEPTEMBER 11, 2025 – 2 P.M.

OC WASTE MANAGEMENT COMMISSION MEETING

**COUNTY ADMINISTRATION SOUTH
601 N. Ross Street, Santa Ana, CA 92701
CAS County Conference Center**

First District	Ted Bui, Chair, City of Fountain Valley* Gracey Van Der Mark, Public [Vacant], Public
Second District	Arianna Barrios, City of Orange* Gloria Alvarado, Public Lee Fink, Public
Third District	Janice Lim, City of Yorba Linda* Isabell Kerins, Public Rajat Khurana, Public
Fourth District	Christine Marick, Vice Chair, City of Brea* Bethany Ring, Public Tamara Wallace, Public
Fifth District	John Taylor, City of San Juan Capistrano* Kelly Golden, Public Joe Soto, Public
At Large	David Shawver, City of Stanton*
City Manager Rep.	Jennifer Cervantez, City of Rancho Santa Margarita*
OCWR Director	Tom Koutroulis

*City Selection Appointee

A G E N D A
OC WASTE MANAGEMENT COMMISSION
THURSDAY, SEPTEMBER 11, 2025 – 2 P.M.

*****NOTICE*****

Welcome to the OC Waste Management Commission Meeting.

If you wish to speak on an item contained in the agenda, please complete a Public Comment Form identifying the item(s) and submit it to the Commission Clerk. If you wish to speak on a matter which does not appear on the agenda, you may do so during the Public Comment period at the close of the meeting. Speaker forms are available at the sign-in table at the back of the room. Speakers may be limited to three minutes.

The Orange County Waste Management Commission consists of 18 members. Nine members present constitute a quorum. In the absence of a quorum the meeting will be convened and adjourned, and no actions may be taken by the Commission.

I. PLEDGE OF ALLEGIANCE

II. ROLL CALL Commission Clerk

III. PUBLIC COMMENTS

At this time members of the public may address the Commission regarding any items within the subject matter jurisdiction of the Commission, provided that NO action may be taken on off-agenda items unless authorized by law. When addressing the Commission, please state your name for the record prior to providing your comments. Please address the Commission as a whole through the Chair.

Comments shall be limited to three (3) minutes per person and up to twenty (20) minutes for all comments, at the discretion of the Chair and the approval of the Commission.

To obtain copies of Waste Management Commission Agenda packets you may either:

- Visit the OC Waste & Recycling website at www.oclandfills.com; view the Waste Management Commission page.
- Request in writing: OC Waste & Recycling, 601 N. Ross Street, 5th Floor, Santa Ana, CA 92701.
- Call or email the Commission Clerk; (714) 834-3359 Tanisha.Islas@ocwr.ocgov.com

IV. CHAIR'S REPORT Ted Bui

V. DIRECTOR'S REPORT Tom Koutroulis

VI. ACTION ITEM RECAP Commission Clerk

VII. AGENDA ITEMS:

AGENDA ITEM 1: Minutes of Waste Management Commission/Local Task Force, June 12, 2025

Summary: Review minutes.

Recommended Action: Review and approve minutes.

AGENDA ITEM 2: Waste Infrastructure System Enterprise (WISE) Agreement

Summary: Staff will provide a general update on the status of Waste Infrastructure System Enterprise (WISE) Agreement negotiations.

Recommended Action: Receive and file report.

AGENDA ITEM 3: Legislative & Regulatory Report/Update

Summary: Staff will provide an update of current and emerging California legislation related to solid waste management.

Recommended Action: Receive and file report.

AGENDA ITEM 4: Countywide Integrated Waste Management Plan Ad Hoc Committee Update

Summary: Ad hoc committee will provide an update on the Countywide Integrated Waste Management Plan.

Recommended Action: Receive and file.

AGENDA ITEM 5: Local Task Force Ad Hoc Committee for Waste Diversion Grant

Summary: The Commission must form an ad hoc committee to review the Waste Diversion Grant.

Recommended Action: Form ad hoc committee; receive and file.

AGENDA ITEM 6: Budget & Financial Report/Update

Summary: Staff will provide tonnage and budget update.

Recommended Action: Receive and file report.

NEXT MEETING:

Thursday, December 11, 2025 – 2 p.m.

Location: County Administration South

601 N. Ross Street, Santa Ana, CA 92701

AGENDA ITEM 1 – *Minutes of June 12, 2025 Waste Management Commission/ Local Task Force*

REGULAR MEETING OF THE WASTE MANAGEMENT COMMISSION/LOCAL TASK FORCE

June 12, 2025

OC Waste Management Commission
Held Thursday, June 12, 2025 – 2 P.M. at
601 N. Ross Street, Santa Ana, CA 92701

Call to Order

Chair Bui called the meeting to order at 2:06 p.m.

PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was completed by Vice Chair – Christine Marick

ROLL CALL (✓ - present, EX - excused absence, AB - absent)

1st District	2nd District	3rd District
Ted Bui ✓ Gracey Van Derk Mark ✓	Gloria Alvarado ✓ Arianna Barrios AB Lee Fink ✓	Janice Lim AB Isabell Kerins ✓ Rajat Khurana AB
4th District	5th District	County Wide
Bethany Ring ✓ Tamara Wallace ✓ Christine Marick ✓	Kelly Golden AB Joe Soto AB John Taylor ✓	David J. Shawver ✓ Tom Koutroulis ✓ Jennifer Cervantez ✓

CHAIR'S REPORT

- The Orange County City Selection Committee met on May 8, 2025, where appointments were made to the Waste Management Commission.

The following individuals were appointed to serve three-year terms beginning June 1, 2025, and ending May 31, 2028:

- **Elected Official at Large:** Dave Shawver, Stanton City Council Member
- **1st District Representative:** Ted Bui, Fountain Valley City Council
- **3rd District Representative:** Janice Lim, Yorba Linda City Council
- **4th District Representative:** Christine Marick, Mayor of Brea

Please note:

- A quorum was not present for the 5th District cities. The appointment for the 5th District Representative will be placed on the agenda for the next City Selection Committee meeting.
- No applications were received for the 2nd District Representative seat. This appointment will also be scheduled for the next meeting.
- Chair Bui also discussed the conversation he had with Director Tom Koutroulis about residents voicing concerns over rate increases across Orange County.

PUBLIC COMMENTS

Agenda Item 2: Update on Waste Infrastructure System Enterprise (WISE) Negotiations

- Chris Macon, City Manager of Laguna Woods, serves as liaison and lead negotiator representing the Orange County City Managers Association (OCCMA). OCCMA working group established per past practice.
- Macon confirmed proposal for a 12-month extension with CPI-based rate adjustment. Emphasized that most cities do not need county organics infrastructure, and cities are still analyzing OCWR financials.
- Mike Killebrew (City of Dana Point): Reinforced need for more time to review OCWR's cost model and voiced appreciation for OCWR collaboration.

DIRECTOR'S REPORT

- Director Tom Koutroulis presented at the Southern California Waste Management Forum on May 28. His presentation, titled "Waste Not, Regulate A Lot," explored the evolution of recycling programs and waste trends in Orange County, as well as future projections and industry challenges. This presentation would be made available to the commission for review.
- Director Tom Koutroulis will be participating in a panel discussion at the League of Cities alongside regional haulers and municipal representatives, including Laguna Woods City Manager Chris Macon. The panel will address the growing pressure cities face in meeting state mandates under Senate Bill 1383, which focuses on organic waste diversion and compliance.
- OCWR will be presenting at the upcoming SWANA (Solid Waste Association of North America) workshop on June 25. Topics will include strategies for managing landfill gas emissions and tackling the unique challenges of waste collection and diversion in multifamily residential communities.
- Director Tom Koutroulis provided an update on the County's Climate Action Plan, which is currently in the process of moving from a preliminary draft toward certification. A public meeting was held on May 12 to provide an update and gather feedback. OCWR has been actively involved in this planning effort, which began in 2023 through the Climate Pollution Reduction Grant (CPRG) process. One key data point shared was that the County's landfill operations are responsible for an estimated 87% of measured greenhouse gas emissions in unincorporated areas, making OCWR a significant stakeholder in any emissions reduction strategies.
- In terms of community outreach, Director Tom Koutroulis highlighted OCWR's efforts during Earth Month. The agency attended 22 community events and supported an additional 10 organizations with outreach materials, marking an 83% increase in engagement from the previous year. These events reached an estimated 71,000 individuals, representing a significant milestone in public education and engagement.
- OCWR's Spring compost giveaway held on May 3 distributed 206 tons of compost to residents across the county.

- In April, OCWR moved nearly 25,000 bags of compost—roughly 623 pallets—and distributed 640 waddles used for erosion control, totaling more than 1,800 tons of compost.
- Director Tom Koutroulis concluded his report by mentioning that the OCWR Annual Report is nearly finalized and will soon be shared with the Commission.

CLERK’S ACTION ITEM REPORT

No meeting follow-up activity to report.

AGENDA ITEM 1: Minutes of Waste Management Commission, March 13, 2025

Recommended Action: Review and approve minutes.

MOVED: Marick

SECONDED: Shawver

ABSTAINED: Fink

APPROVED: yes

AGENDA ITEM 2: Waste Infrastructure System Enterprise (WISE) Agreement

Recommended Action: Receive and file report.

MOVED: Marick

SECONDED: Kerins

ABSTAINED: -

APPROVED: yes

AGENDA ITEM 3: Legislative & Regulatory Report/Update

Recommended Action: Receive and file report.

MOVED: Fink

SECONDED: Van Der Mark

ABSTAINED: -

APPROVED: yes

AGENDA ITEM 4: Countywide Integrated Waste Management Plan Ad Hoc Committee Update

Recommended Action: Receive and file report.

MOVED: Kerins

SECONDED: Van Der Mark

ABSTAINED: -

APPROVED: yes

Meeting Adjourned at 3:12 p.m.

Next meeting:

2025
September 11

Agenda Item 2 – *Waste Infrastructure System Enterprise (WISE) Agreement*

Summary: Staff will provide a general update on the status of Waste Infrastructure System Enhancement (WISE) Agreement negotiations.

Recommended Action: Receive and file report.

Agenda Item 3 – *Legislative & Regulatory Report/Update*

Summary: Staff will provide an update of current and emerging California legislation related to solid waste management.

Recommended Action: Receive and file report.

Agenda Item 4 – *Countywide Integrated Waste Management Plan Ad Hoc Committee Update*

Summary: Ad hoc committee will provide an update on the Countywide Integrated Waste Management Plan.

Recommended Action: Receive and file report.

Agenda Item 5 – *Local Task Force Ad Hoc Committee for Waste Diversion Grant*

Summary: The Commission must form an ad hoc committee to review the Waste Diversion Grant.

Recommended Action: Form ad hoc committee; receive and file.

Agenda Item 6 – *Budget & Financial Report/Update*

This report presents OC Waste & Recycling's financial status at Fiscal Year-end 2024/25 and the related financial information for tonnage, expenditures, revenues, reserves, and cash balances.

System Tonnage

Total system tonnage received in FY 24/25 was 5,145,935 tons, consisting of 3,384,545 in-county tonnage and 1,761,390 importation tonnage. In-county tonnage has decreased by 3.7% from the last fiscal year. Importation tonnage has risen by 10.1%.

By landfill site, FY 24/25 tonnage was as follows:

Olinda Alpha Landfill

In-county tonnage 1,024,383 (30.3%) of total in-county tonnage
Importation tonnage 634,830 (36.0%) of total importation tonnage

Frank R. Bowerman Landfill

In-county tonnage 1,733,701 (51.2%) of total in-county tonnage
Importation tonnage 929,071 (52.8%) of total importation tonnage

Prima Deshecha Landfill

In-county tonnage 626,461 (18.5%) of total in-county tonnage
Importation tonnage 197,489 (11.2%) of total importation tonnage

Revenues

For FY 24/25, revenue recorded in OC Waste & Recycling's Enterprise / Operating Fund (Fund 299) was \$212,493,094 or 97.65% of the modified revenue budget of \$217,602,596. Primary sources of revenue received in FY 24/25 included:

- \$145,425,773 In-county Disposal Revenue (60.8% of total revenue received)
- \$59,876,078 Operating Reimbursement from Importation (25.0%)
- \$18,738,511 Interest Income (7.8%)
- \$10,019,205 AB 939 Surcharge (4.2%)
- \$4,364,038 Leases & Royalties (1.8%)
- \$821,960 Soil Charge, Insurance Proceed & Other Revenue (0.4%)

For FY 24/25, revenue recorded in OC Waste & Recycling's Capital Project Fund (Fund 273) was \$78,119,334 or 102.12% of the modified revenue budget of \$76,500,000. Revenue received includes interest earnings of \$3,116,231 and the transfer-in of \$75,000,000 from Operating Fund 299.

For FY 24/25, revenue recorded in OC Waste & Recycling's Importation Net Revenue Sharing Fund (Fund 295) was \$61,263,491 or 100% of the modified revenue budget of \$61,267,139. Revenue received includes total interest income of \$1,385,491 and importation tonnage revenue of \$59,876,078.

Expenditures

FY 24/25 expenditures and encumbrances recorded in OC Waste & Recycling's Enterprise/Operating Fund (Fund 299) totaled \$266,347,955 or 80.94% of the modified expense budget of \$329,051,061. FY 24/25 expenditures and encumbrances recorded in OC Waste & Recycling's Capital Project Fund (Fund 273) were -\$2,034,620 or -1.95% of the modified expense budget. The recorded negative \$2 million expenditures were the result of \$53.6 million accounting entries at fiscal year-end for asset capitalization/reversal offset by \$51.5 million actual spending. Actual spending from Fund 273 Capital Projects was \$51,537,161, including depreciation expense, or 49.3% of its modified budget of \$104,534,580.

For FY 24/25, OC Waste & Recycling's major categories of expenditures, including post-closure maintenance (PCM), were:

- \$95,798,503 Services & Supplies (40.9%)
- \$43,210,057 Capital Projects (18.4%)
- \$42,221,363 Salaries & Employee Benefits (18.0%)
- \$18,514,350 Net Import Revenue Sharing (7.9%)
- \$15,646,477 Equipment (6.7%)
- \$13,130,710 Taxes, Fees, Assessments (5.6%)
- \$4,333,528 Post-closure Maintenance (1.9%)
- \$1,351,472 AB 939 Surcharge Program Spending (0.6%)

Cash Balance and Reserves

As of June 30, 2025, OC Waste & Recycling's Enterprise/Operating Fund 299 had a cash balance of \$247,769,647.

As of June 30, 2025, OC Waste & Recycling's Enterprise/Operating Fund 299 had an available reserves balance of \$65,196,748.

Should you have any questions or would like additional information, please contact Trang Doan, OC Waste & Recycling – Financial Services Section Manager at (714) 834-4149, or at Trang.Doan@ocwr.ocgov.com.

Recommended Action: Receive and file the report.

Attachments:

1. Fiscal Year-end 2024/2025 Overview & Summary
2. System-wide Tonnage Trend – FY 2014/2015 to 2024/2025 Actuals
3. System-wide Tonnage Revenue Trend – FY 2014/2015 to 2024/2025 Actuals
4. Fund 299, Fund 295, and Fund 273 Revenue – FY 2024/2025 Budget to Actuals
5. Fund 299, Fund 295, and Fund 273 Expenditures – FY 2024/2025 Budget to Actuals
6. Cash Balances – FY 2019/2020 to FY 2024/2025 Actuals